## Message Text

SECRET PAGE 01 STATE 029430 41 ORIGIN NODS-00 INFO OCT-01 ISO-00 /001 R 660Q DRAFTED BY IO;/D.:CLELLJN APPROVED BY IO:DMCCLELLAN S/S-MR. ORTIZ ----- 090313 O 061558Z FEB 76 ZFF4 FM SECSTATE WASHDC TO USMISSION GENEVA IMMEDIATE SECRETSTATE 029430 **NODIS** FOR GARMENT REF: USUN 430 GENEVA 805 NOTAL GENEVA 846 NOTAL FOLLOWING REPEAT USUN 0070 ACTION SECSTATE Q JAN 76 QUOTE SECRETUSUN 0070 **NODIS** FOR THE SECRETARY, MESSRS. SISCO, ATHERTON AND LEWIS ONLY E.O. 11652: GDS TAGS: PFOR, UNSC, XF SUBJECT: EMB MOYNIHAN'S DRAFT STATEMENT ON PLO PARTICIPATION FOR JANUARY 12 SC DEBATE TEXT FOLLOWS OF AMB MOYNIHAN'S DRAFT STATEMENT FOR JANUARY 12 SC MEETING: QUOTE MR. PRESIDENT, SECRET **SECRET** PAGE 02 STATE 029430

AS WILL BE RECALLED, ON DEC4, 1975, THE LAST OCCASION ON WHICH

THE COUNCIL DEALT WITH MIDDLE EAST AFFAIRS, IT WAS PROPOSED TO INVITE THE PALESTINE LIBERATION ORGANIZATION TO PARTICIPATE IN THAT DEBATE WITH "THE SAME RIGHTS OF PARTICIPATION AS ARE CONFERRED WHEN A MEMBER STATE IS INVITED TO PARTICIPATE UNDER RULE 37."

THE SAME PROPOSAL IS MADE TODAY. (BEGIN BRACKETS) ASSUMING THE PROPOSAL HAS IN FACT BEEN MADE. (END BRACKETS)

THE PROPOSAL OF DECEMBER 4 ELICITED THE STRONGEST PROTEST FROM SOME MEMBERS OF THE COKNCIL, INCLUDING THE UNITED STATES. OUR POSITION TODAY IS UNCHANGED FROM THAT OF FOUR WEEKS AGO, BUT THE POSITION OF THE SC (BEGIN UNDERLINE) HAS (END UNDERLINE) CHANGED, FOR ON THAT OCCASION, DESPITE THE CLEARLY STATED AND OVERWHELMINGGY PERSUASIVE AND AUTHORITIATIVE STATEMENTS OF OPVOSITION BY A NUMBER OF MEMBER STATES, INCLUDING THREE PERMANENT MEMBERS, A MAJORITY DISMISSED THESE STATEMENTS, ABOLISHED PRECEDENT, REWROTE THE RULES AND EXTENDED THE INVITATION AS PROHOSED.

IT WILL BE RECALLED THAT PRESIDENT FORD, IN HIS ADDRESS TO THE GA ON SEPT 18, 1974, SAID: "WE WHO BELIEVE IN AND LIVE BY MAJORITY RULE MUST ALWAYS BE ALERT TO THE DANGER OF THE TYRANNY OF THE MAJORITY." MAJORITY RULE THRIVES ON THE HABITS OF ACCOMMODATION, MODERATION AND CONSIDERATION OF THE INTERESTS OF OTHERS."

IF THERE ARE MEMBERS, AND UNDERSTANDABLY THERE MIGHT BE, WHO WONDER THAT THE US SHOULD USE THIS CONCEPT SO EXTENSIVELY, AND CALL THE ATTENTION OF OTHERS TO IT, THERE MAY BE SOME VALSE IN POINTING OUT THAT THE CONCEPT AND THE PHRASE ARE INTIMATELY ASSOCIATED WITH THE EARLY POLITICAL HISTORY OF THE US ITSELF. WE HAD SOUGHT TO ESTABLCSH NOT DUST A NEW NATION, BKT E NEW KIND OF SOCIETY, ONE WHICH WOULD COMBINE THE RULE OF LAW WITH THE RULE OF THE MAJORITY. OURS, WE ASSERTED, WAS TO BE A GOVERNMENT OF LAWS. NOT OF MEN, AND YET WE ALSO ASSERTED THAT OUR DECISIONS WOULD BE MADE BY A MAJORITY OF MEN. CLEARLY THERE IS A TENSION BETWEEN THESE TWO PRINCIPLES. AND APPROPRIATELY AMERICANS OF THE 18TH AND 19TH CENTURY WERE CONCERNED WITH THIS TENSION. THE GREATEST CONCERN FOCUSSED ON WHETHER THE MAJORITY, RATHER THAN SUSTAINING THE RKLES OF THE SOCIETY, WOULD COMMENCE TO CHANGE THEM AT RANDOM, AT WHIM, WHETHER THE MAJORITY WOULD COMMENCE TO DEPRIVE THE MINORITY OF ITS RIGHTS. WHICH IS TO SAY THE MAJORITY AT ANY ONE TIME WOULD SECRET

SECRET

PAGE 03 STATE 029430

SUSPEND THE RULE OF LAW WITH RESPECT TO THE MINORITY AT ANY ONE TIME. IN THE SHORT RUN THIS WOULD MAKE FOR SEVERE INJUSTICE, BUT MORE IMPORTANTLY, IN THE LONG RUN IT WOULD MAKE FOR THE COLLAPSE OF THE POLITICAL SYSTEM, FOR SOONER OR LATER ALMOST EVERYONE WOULD FIND HIMSELF IN THE MINORITY AND EXPERIENCE THE REALITY THAT THE SYSTEM WAS NOT JUST, WAS NOT TO BE DEPENDED ON, AND SO IN THE END THE NUMBER WHO COULD BE DEPENDED ON TO DEFEND THE SYSTEM WOULD DIMINISH, AND IN THE END THE SYSTEM WOULD DISAPPEAR, AND WITH IT BOTH

LIBERTY AND JUSTICE, THE SEPARATE CLAIMS OF WHICH HAVENG COMMENCED THE PROCESS, WOULD DISAPPEAR AS WELL.

WHAT IS AT ISSUE TODAY -- NOT IN ITS ENTIRETY, BUT IN SIGNIFICANT MEASURE -- IS THE INTEGRITY OF THE PROCESSES OF THE SC OF THE UN. WE HAVE ALREADY SEEN THE STARTLING DECGINE IN THE CONFIDENCE WITH WHICH THE PROCESSES OF THE GA ARE VIEWED. THIS CHANGE HAS COME ABOUT -- QUICKLY, ALMOST PRECIPITOUSLY -- OWING TO THE BEHAVIOR OF A MAJORITY OF THE NATIONS THERE, WHICH IN THE QUEST OF SHORT TERM GAINS, HAS SOUGHT TO IMPOSE ITS WILL ON THE MINORITY BY MEASURES WHICH COULD ONLY SUCCEED IF THE MAJORITY ACCEPTED THEM AS LEGITIMATE, WHICH CLEAGTY THEY WERE NOT, AND IN CONSEQUENCE OF WHICH NOT ONLY THE MEASURES FAILED, BUT THE AUTHORITY OF THE ASSEMBLY DISJSTROUSLY AND PRECIPITOUSLY DECLINED.

THE DECISIVE FEATURE OF THOSE MEASURES WAS THAT THEY IGNORED TRUTH -- PALPABLE, VISIBLE, UNALTERJBLE TRUTH -' AND EMBRACED LINTRUTH

WE HAVE COMMENCED THIS SAME PROCESS IN THE SC, ON DEC 4HTH, IN DEFINANCE OF ALL THE RULES AND PRECEDENTS OF THE SC, AND IN EQUAL DEFIANCE OF THE REALITIES ON WHICH THOSE RULES AND PRECEDENTS HAVE BEEN ESTABLISHED, AND IN THE FACE OF THE CLEAR NON-ACCEPTANCE BY A LARGE MINORITY OF THE COUNCIL, THE MAJORITY OF THE COUNCIL VOTED TO CONFER UPON THE PLO, ZHICH IS NOT A STATE, AND WHICH DOES NOT EVEN PRETEND TO BE A STATE, "THE SAME RIGHTS OF PARTICIPATION AS ARE CONFERRED WHEN A MEMBER STATE IS INVITED TO PARTICIPATE...."

THE OBJECT OF THIS ACTION BY THE MAJORITY WAS NOT ENABLE THE VLO TO BE HEARD CN TH S COUNCIL CHAMBER. THIS COULD HAVE BEEN DONE READILY UNDER THE EXISTING RULES, WHICH PROVIDE FOR JUST SUCH PARTICIPATION BY JUST SUCH ORGANIZATIONS. THE OBJECT OF THE SECRET

**SECRET** 

PAGE 04 STATE 029430

ACTION BY THE MAJORITY WAS TO USE, OR RATHER MISUSE, THE PROCEEDINGS OF THIS COUNCIL TO MAKE OF THE PLO SOMETHING IT IS NOT, TO CHANGE REALITY BY MISREPRESENTING IT, AND TO DO SO IN DEFIANCE OF THE MOST URGENT PROTESTATIONS OF THE MINORITY OF THIS COUNCIL, AND OF THE US GENERALLY. IT IS PAINFUL TO STATE, BKT T IS NECESSARY TO STATE, THAT THIS MAJORITY WAS NOT MADE UP OF NATIONS WHICH CONDUCT THEIR OWN AFFAIRS BY MAJORITY RKLE, AND SO A CERTAIN TOLERANCE SHOULD BE EXPECTED, AND YET THE ACTION OF THE COUNCIL THAT DAY TRANSGRESSED ALL BOUNDS OF PRESENT TOLERATION. LET ME RECALL MY STATEMENT ON THAT OCCASION:

" ... THE US DELEGATION HAS INSISTED UPON A VOT ON THE ISSUE OF INVITING REPRESENTATIVES OF THE PLO TO APPEAR BEFORE THE SC. AS A MATTER OF PRINCIPLE, WE SHALL VOTE AGAINST THEIR BEING INVITED TO APPEAR.

WE HAVE WITNESSED A CONCERTED ATTEMPT TO DISREGAGD THE RULES OF PROCEDURE AND TO ACCORD TO THE PLO A ROLE GREATED EVEN THAN THAT WHICH OVER THE YEARS THE COUNCIL HAS GRANTED TO OBSERVER GOVERNMENTS, AND A ROLE GREATER BY FAR THAN HAS IN MORE RECENT TIMES BEEN GRANTED TO THE SPOKESMEN OF LEGITIMATE NATIONAL LIBERATION MOVEMENTS INVITED HERE UNDER RULE 39.

THE US IS NOT PREPARED TO AGREE TO AN AD HOC DEPARTURE FROM THE RULES OF PROCEDURE TAILORED TO MEET THE ASSERTED NEEDS OF THE PLO.

WHAT IS MORE IMPORTANT, MY GOVERNMENT IS NOT PREPARED TO ACQUIESCE IN AN ACTION WHICH WILL UNDERMINE THE NEGOTIATING PROCESS, HICH IS THE ONLY PROCESS THAT CAN LEAD TO PEACE. FOR REPEATEDLY, AND AS RECENTLY AS THE DAY BEFORE YESTERDAY, TOLD THE GA OF THEIR DISDAIN FOR SYSTEMATIC NEGOTIATION. THEY HAVE OPENLY DECLARED THEIR HOSTILITY, INDEED THEIR CONTEMPT, FOR THE WORK OF THIS COUNCIL. THEY CATEGORICALLY REJECTED SC RES 242, ZHIRH FOR YEARS HAS SERVED ES THE ONLY AGREED BASIS FOR SERIOUS NEGOTIATION. AND NOW, WE FIND THE PLO CITING ACTIONS TAKEN IN THE GA AND THE SC ES THE BASIS FOR STILL FURTHER EROSION OF THE NEGOTIATING PROCESS.

FOR THESE FUNDAMENTAL REASONS WE ARE TOTALLY OPPOSED TO INVITING THE PLO. TO DO SO WIGL DISSERVE THE SEARCH FOR PEACE IN THE MIDDLE EAST.

SECRET

SECRET

PAGE 05 STATE 029430

THE NOBLEST AND MOST FUNDAMENTAL AIM OF THE SC IS TO ACHIEVE PEJCE AND SECURITY. IN THE CASE OF THE MIDDLE EAST, MY GOVERNMENT IS DEDICATED TO ACTIVE LEADERSHIV IN THE PURSUIT OF THAT GOAL. MY GOVERNMENT HAS LONG MAINTAINED THAT THE LEGITIMATE INTERESTS OF THE PALESTINIAN PEOPLE MUST BE REFLECTED IN THE ARRANGEMENTS THAT WILL BRING PEACE AND SECURITY TO THE MIDDLE EAST.

THE EFFORT WHICH AS BEEN MADE TO FLOUT THE PROCEDURES OF THIS COUNCIL AND TO DISREGARD ENTIRELY THE SENSITCMITIES OF THE PEOPLE OF THE STATE OF ISRAEL CAN ONLY COMPLICATE THE SEARCH FOR PEACE. WE URGE ALL WHO SHARE THE HOPE FOR A JUST PEACE IN THE MIDDLE EAST TO WITHHOLD THEIR SKPPORT FROM THIS EGREGIOUS ATTEMPT TO USE THIS BODY TO DEAL WITH AN AMORPHOUS TERRORCST ORGANPZETION AS THOUGH IT WERE A CONCRETE ENTITY WITH THE ATTRIBKTES OF A SOVEREIGN GOVERNMENT".

I WISH TO EMPHASIZE AT THIS POINT THAT I AM NOT ADDRESSING THE QUESTION OF WHETHER OUR PROCEEDINGS HERE ARE OF INTEREST TO THE PALESTINIAN PEOPLE. I AM NOT EVEN ADDRESSING AT THIS POINT WHETHER OR NOT THE PLO SHOULD BE VIEWED BY US AS REPRESENTING THESE INTERESTS. THE US VIEW THAT THE LEGITIMATE INTERESTS OF THEX

PALESTINIAN PEOPLE ARE IN INTRINSIC PART OF THE PROBLEM OF LASTING PEACE IN THE MIDDLE EAST IS WELL KNOWN AND IS UNCHANGED. THIS IS NOT THE MATTER IA AM ADDRESSING. IT IS NOT MY INTENTION TO DEAL WITH THESE MATTERS TODAY.

MY CONCERN TODAY IS WITH PEACE IN THE UN, IN THE SC, WITH THE LEGITIMATE INTERESTS OF THE NATIONS REPRESENTED HERE, AND FOR THE NATIONS WHOSE RPOHTS UNDER THE CHARTER WE ARE REQUIRED BY THAT CHARTER TO PROTECT, NATIONS WHOSE CONSENT TO THESE ARRANGEMENTS IS INDISPENSIBLE TO THEIR EFFICACY, AND WHOSE CONSENT CAN ONLY FLOW FROM THE CONFIDENCE THAT THE ARRANGEMENTS WILL IN FACT BE EFFICACIOUS.

THE FIRST AND FOREMOST OF THESE RIGHTS IS THAT THE COUNCIL WILL DO NOTHING WHICH WILL THREATEN THE TERRITORIAL INTEGRITY AND POLITICAL INDEPENDENCE OF A MEMBER STATE. OF SUCH ILLEGTIMATE ACTIONS, NONE COULD BE MORE DESERVINO A CENSURE THAN FOR THE COUNCIL TO SHOW ITSELF AS BEING IN SUPPORT OF A STATE, A GROUP OF STATES, OR A MILITANT MOVEMENT DEVOTED TO THE DESTRUCTION OF A MEMBER STATE. TH SECRET

SECRET

PAGE 06 STATE 029430

IS

WE ARE EVIDENTLY ABOUT TO DO TODAY. WE WILL DO IT TODJY BECAUSE THE MAJORITY OF THE MEMBERS OF THE COUNCCL SEE THEMSELVES IN NO WAY THREATENED BY THE ACTION.

BUT LET ME SUGGEST WHAT WE MAY BE DOING TOMORROW.

IT WAS THE DISTINGUCSHED REPRESENTATIVE OF IRAQ, WHO, IN THE COUNCIL'S MEETING ON DEC 4, FIRST ADVOCATED THE FORMULA FOR PLO PARTICIPATION IN THIS DEBATE WHICH IS NOW CITED AS A PRECEDENT. WOUL

D

THE REPRESENTATIVE OF IRAQ WISHES TO ACCORD THE SAME STATURE TO REPRESENTATIVES OF THE KURDISH NATIONAL MOVEMENT, A BAND OF BRAVE MEN AND WOMEN WHO DEFEND WITH PASSION AND CONVICTION THEIR ASSERTION OF CLAIMS TO ANCESTRAL LANDS AGAINST THE INCURSION AND DOMINATION OF WHOLLY ALIEN PEOPLES

REPRESENTING GOVERNMENTS

WHICH PERSECUTE THEM IN HORRENDOUS WAYS, A STRUGGLE THAT HAS BEEN WAGED SINCE BEFORE THERE WERE MOSLEMS IN THE MIDDLE EAST, INDEED SINCE BEFORE THERE WERE CHRISTIANS?

MR. PRESIDENT, IF ZANZIBAR, OR YOUR OWN ISLAND OF PEMBA, SHOULD BREAK ITS ONLY RELATIVELY RECENTLY ESTABLPSHED TINKS WITH YOUR GOVERNMENT, WOULD WISH ITS REPRESENTATIVES TO BE RECEIVED HERE WITH THE RIGHTS OF PARTICIPATION OF REPRESENTATIVES OF A STATE. OR, SUPPOSING IT WAS MERELY A METTER OF A GROUP OF ZANZIBARIANS LIVING IN A NEIGHBORING COUNTRY, XX AND SHELTERED BY THEM. THERE ARE SUCH COUNTRIES IN EAST AFRICA, AS INDEED THE WORLD OVER. SUPPOSING THAT COUNTRY

ASKED THAT ITS CLCENTS COME HERE AND BE RECEIVED WITH THE RIGHTS OF PARTICIVATION OF A MEMBER COUNTRY TO CLAIM A SOVEREIGNTY WHICH CAN ONLY BE THAT OF THE GOVERNMENT OF TANZANIA?

IF THE RECENTLY EXILED LEADERS OF BENIN WERE TO GET A FRIENDLY STATE TO BRING THEIR COMPLAINT BEFORE US, WOUGD MY DISTINGUISHED COLLEAGUE ADVOCATE THEIR INVITATION TO PARTICCPATE WITH US WITH SUCH RIGHTS IN THE DELIBERATIONS WHICH WOULD ENSUE? I WOULD URGE MY COLLEAGUES TO THINK BEFORE THEY ANSWER. PERHAPS THEY 8)) AGREE THAT THIS SHOKTD BE DONE. PERHAPS IT SHOULD BE. THE US MISSION TO THE UN RECENTLY CALCULATED THE LENGTH OF TIME SECRET

SECRET

PAGE 07 STATE 029430

SINCE THE GOVERNMENT OF THE MEDIAN MEMBER OF THE UN WAS OVERTHROWN BY INTERNAL VIOLENCE. IT TURNED OUT TO BE ELEVEN YEARS. NOT A VERY LONG TIME. NOT LONG ENOUGH FOR MEMORIES TO DIE, OR LEADERS TO DIE IF THEY MANAGED TO ESCAPE. SHALL WE HAVE SIXTY FORMER GOVERNMENTS SITTING HERE IN THE COUNCIL CHANBER, ALONG WITH, SAY, SIXTY WOULD-BE GOVERNMENTS? WE HAVE ENTARGED THE SEATING ARRANGEMENTS FOR THIS COUNCIL MEETING. SHOULD WE REPLICATE THE GA HALL?

SUPPOSING THE FORMER KING OF LIBYA, A REVERED HEAD OF STATE IN HIS TIME, NOW LIVING SADLY IN EXILE IN A NEARBY STATE, SUPPOSING WCTH THE ASSISTANCE OF A FRIENDLY STATE THE KING WERE TO SEIZE THIS COUNCIL OF DISCUSSION OF HIS RIGHTS IN PART OR ALL OF THE TERRITORY CONTROLLED BY THE PRESENT GOVERNMENT OF LIBYA. WOULD MY DISTINGUISHED COLLEAGUE AMB KIKHIA ARGUE FOR HIS FULL PARTICIPATION?

WHAT ABOUT MEDIEVAL KINGDOMS SUCH AS THE UKRAINE, WHICH HAVE DISEPPEARED? OUGHT THEY TO BE REVIVED AND WELCOMED HERE? WHAT ABOUT MODERN STATES, MEMBERS OF THE LEAGUE OF NATIONS, WHICH HAVE DISAPPEARED? SHALL THEY BE REVIVED?

WOULD MY DISTINGUISHED COLTEAGUES FROM PAKISTAN DESIRE THAT A SEAT BE PROVIDED FOR THE PUSHTUNS, PERHAPS UNDER THE SPONSORSHIP OF A NEIGHBORING NATION IN SOUTH ASIA. THERE ARE SAID TO BE NATIONS WHICH MIGHT LOOK WITH FAVOR ON SUCH AN ARRANGEMENT. IF NOT PUSHTUNISTAN, THEN WHAT ABOUT BULKCHISTAN?

I DO NOT BELIEVE I HAVE EXHAUSTED THE LIST. THERE ARE GREAT POWERE HERE SEATED AS PERMANENT MEMBERS OF THIS COUNCIL OF WHOM I COULD ASK A SIMILAR QUESTION. IN FACT, MY MERY MENTION LAST MONTH OF A DISTINGUCSHED D SSIDENT CITIZEN OF THE COUNTRY OF ONE MEMBER OF THIS COUNCIL CAUSED THE DISTINGUISHED REPRESENTATIVE OF THAT STATE TO ABSENT HIMSELF FROM THE HALL OF THE OA. WOUGD HE NOW CONCEDE THAT THIS DISTINGUISHED MAN, IF HE WERE TO CHARACTERIZE HIMSELF AS THE HEAD OF A LIBERATION MOVEMENT, COULD BE

INVITED TO PARTICIPITE IN THIS COUNCIL' DELIBERATIONS AS IF HE REPRESENTD A MEMBER STATE OF THE UN?

TO SUGGEST THE CHAOS WHICH WOULD DESCEND UPON THIS ORGANIZATION, AND THE WORLD WHICH IT REPRESENTS, IF THE SC WERE TO ABANDON SECRET

SECRET

PAGE 08 STATE 029430

THE DISTINCTION AS TO WHAT IS AND WHAT IS NOT A MEMBER STATE IS NOT AT ALL TO ARGUE FOR AN INFLEXIBLE AND FROZEN INTERNATIONAL SYSTEM DEDICATED TO PRESERVCNO THE STATUS QUO INTERESTS OF EXISTING GOVERNMENTS. THE EXPERIENCE OF THE UN ARGUES THE VERY OPPOSITE. THOUGH

THIRTY YEARS WE HAVE WITH TOLERABLE CONSISTENCE MAINTAINED THE RULE THAT THIS IS AN ORGANIZATION MADE UP OF SOVEREIGN AND INDEPENDENT STATES, WHILST AT THE SAME TIME THIS SAME ORGANIZATION HAS PRESIDED OVER THE CREATION OF AN UNPRECEDENTED NUMBER OF NEW STATES. TO OPPOSE CHAOS IS NOT OT OPPOSE SELF-DETERMINATION. TO THE CONTRARY, IT IS TO MAKE IT POSSIBLE. FOR WHAT CHAOS BREEDS IS EMPIRE: THE IMPERIUM OF OUTSIDERS INEVITABLY DRAWN TO THE OPPORTUNITIES WHICH CHAOS CREATES.

IT WAS PRECISELY TO AVOID REPEATING THIS ANCIENT SEQUENCE AS THE END OF THE FIRST WORLD WAR APPROACHED, THAN AN AMERICAN PRESIDENT PROPOSED THAT THE PEACE SETTLEMENT BE BASED ON AN ENTIRELY NEW PRCNNIVLE, THAT OF SELF-DETERMINATION. IT WAS HE WHO PROCLAIMED THIS WESTERN CONCEPT, AND AT HIS INITIATIVE THAT IT BECAME ENSHRINED, HOWEVER, IMPERFECTLY, IN THE PEACE SETTLEMENT AND IN THE CONVENANT OF THE LEAGUE OF NATIONS. IT WAS FROM THE VISION OF THIS AMERICAN PRESIDENT THAT THE STATE SYSTEM OF THE MIDDLE EAST AROSE. IT IS BECAUSE OF THIS AMERICAN PRESIDENT THAT WE SIT HERE TODAY DISCKSSING THE RIGHTS OF THE STATES IN THAT REGION, RIGHTS FOUNDED ON SELF-DETERMINATION. IT IS PERHAPS, THEN, NOT WITHOUT SOME HOPE OF BEING HEEDED THAT THE US MIGHT OFFER SOME THOUGHTS ABOUT THIS UNIVERSALLY HONORED

IDEAL. AN IDEAL WHICH THE WORLD SHARES WITH US.

WHAT WE UNDERSTAND BY NATIONAL SELF-DETERMINATION MAY BE ACHIEVED THROUGH A VERIETY OF POLITICAL INSTRUMENTALITIES, BUT THE ONE WAY IT CANNOT BE ACHIEVED IS THROUGH THE IMPOSITION UPON A PEOPLE OF LEADERSHIP BY OUTSIDE FORCES. WE WOULD SAY, AGAIN NOT WITHOUT HOPE OF BEING HEEDED, THAT SELF- DETERMINATION IS A DEMOCRATIC IDEA. IT IS AN IDEA BASED ON LAW, ON PROCEDURE, ON CONSENT.

IT IS THUS IN THE NAME OF SELF-DETERMINATION THAT THE US DECLARES ITS UNSURMOUNTABLE OPPOSET ON TO THE PARTICIPATION OF THE PLO IN THE ROLE PROPOSED FOR IT BY THE MAJORITY OF THIS SC.

**SECRET** 

SECRET

PAGE 09 STATE 029430

I REPEAT:

THE PLO IS NOT A STATE; IT DOES NOT PRETEND TO BE A STATE. FOR THE MOST ELEMENTAL OF REASONS, ONLY MEMBER STATES CAN PARTICIPATE IN OUR PROCEEDING AS MEMBE
STATES. UNLESSBN OF COURSE, WE CHANGE
THE RKLES, WHEREUPON WE SHALL LOOK FORWRD TO WELCOMING THE DISSIDENT FACTIONS AND NATIONALITIES OF HALF THE WORLD. FOR IN POINT OF FACT, ROUGHLY HALF THE NATIONS IN THW WORLD TODAY FACE SERCOSS TO EXTREME PROBLEMS OF INTERNAL COHESION, OWING TO INTERNAL ETHNIC CONFLICT. THIS IS TRUE OF MORE THAN HALF THE PRESENT MEMBERS OF THE SC.

MOREOVER, THE PLO, WHICH IS NOT A STATE, MUCH LESS A MEMBER STATE, DOES NOT RECOGNIZE THE RIGHT TO EXIST OF THE STATE OF ISRAEL, WHICH IS A MEMBER STATE, AND WHOSE RIGHT TO EXIST IS GKARANTEED BY THE CHARTER WHICH THIS COUNCIL IS PLEDGED TO UPHOLD.

FINALLY, THE PLO, WHICH IS NOT A STATE, AND WHICH DOES NOT RECOGNIZE THE RIGHT TO EXIST OF ISRAEL, WHICH IS A STATE, FURTHER REFUSES TO ACKNOWLEDGE THE AUTHORITY OF THIS COUNCIL WHICH IN RESOLUTIONS 24 AND 338 HAS UNDERTAKEN TO UPHOLD THE RIGHTS OF THE STATES OF THE MIDDLE EAST. IF I MAY USE A JUDICIAL ANALOGY, NOT INAPROPRIATE HERE, THE PGO IS IN CONTEMPT OF THIS COUNCIL. THE ONLY PURPOSE FOR WHICH IT COULD BE APPROPRIATELY

BEFORE THIS COUNCIL WOULD BE TO PURGE ITSELF OF THIS CONTEMPT.

THERE IS NOTHING FURTHER TO BE SAID. IF IN THE FACE OF THESE FACTS THIS COUNCIL PROCEEDS NONETHELESS AS THE MAJORITY EVCDENTLY DESIRES TO PROCEED, NOT ONLY IS THE PEACE OF THE MIDDLE EAST JEOPARDIZED, BUT THE VERY CONCEPT OF A WORLD ORGANIZATION DEVOTED TO THE MAINTENANCE OF COLGECTIVE SECURITY COMMENCES WHAT COULD PROVE AN IRREVERSIBLE DECLINE.

UNQUOTE MOYNIHAN

UNQUOTE

KISSINGER

SECRET

NNN

## Message Attributes

Automatic Decaptioning: Z Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: MEMBERSHIP, CAT-A, SPEECHES, LIBERATION FRONTS, MEETINGS

Control Number: n/a Copy: SINGLE Draft Date: 06 FEB 1976 Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: saccheem
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976STATE029430

Document Number: 1976STATE029430
Document Source: CORE
Document Unique ID: 00
Drafter: CLELLJN Enclosure: n/a Executive Order: GS Errors: N/A

Film Number: N760001-0752

From: STATE

Handling Restrictions: n/a

Image Path: ISecure: 2

Legacy Key: link1976/newtext/t19760273/aaaacmby.tel

Line Count: 427

Locator: TEXT ON-LINE, ON MICROFILM Office: ORIGIN NODS **Original Classification: SECRET Original Handling Restrictions: NODIS** Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 8

Previous Channel Indicators: n/a
Previous Classification: SECRET Previous Handling Restrictions: NODIS Reference: 76 GENEVA 805 Review Action: RELEASED, APPROVED Review Authority: saccheem

Review Comment: n/a Review Content Flags: Review Date: 07 MAY 2004

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <07 MAY 2004 by ifshinsr>; APPROVED <27 SEP 2004 by saccheem>

**Review Markings:** 

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MÁY 2006

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: LOCK1 Status: NATIVE

Subject: AMB MOYNIHAN'S STATEMENT ON PLO PARTICIPATION FOR JANUARY 12 SC DEBATE

TAGS: PFOR, XF, UNSC, PLO, (MOYNIHAN, DANIEL P)
To: GENEVA

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006